Umatilla County

Department of Land Use Planning



AGENDA

Umatilla County Planning Commission Public Hearing Thursday, February 24, 2022, 6:30PM - VIRTUAL MEETING

To participate in the hearing please submit comments <u>before 4PM</u> on February 24th to <u>planning@umatillacounty.net</u> or contact the Planning Department at 541-278-6252.

Planning Commission

Suni Danforth, Chair Hoot Royer
Don Wysocki, Vice-Chair Jon Salter
Tammie Williams Sam Tucker
Tami Green Cindy Timmons

Planning Staff

Bob Waldher, Director Carol Johnson, Senior Planner

Megan Davchevski, Planner/ Transit Coordinator

Tamara Ross, Planner II/ GIS

Gina Miller, Code Enforcement Coordinator Tierney Cimmiyotti, Administrative Assistant

1. Call to Order

2. New Hearing

TYPE III LAND DIVISION, REPLAT REQUEST, #LD-2N-206-21; JENNY & RAYMOND PETERS AND BRUCE BLEDSOE, PROPERTY OWNERS. The applicant requests approval of a replat of Lots 8, 9, and 10 of the Block 1, Rolling Acres Subdivision. Lot 1 is also identified as Tax Lot 601 and Lot 2 is identified as Tax Lot 200, on Assessors Map 2N3227CA and 2N3227CD respectively. The applicant's replat proposal moves the shared lot line between Lots 9 and 10 and removes the line between Lots 8 and 9. The property is located east of State Highway 395, west of State Highway 30, and approximately 1 ½ miles north of the McKay Reservoir. Replat approval standards are followed in Umatilla County Development Code Section 152.697 (C).

3. New Hearing

#P-131-22, ADOPTION OF UMATILLA RIVER TRAIL CONCEPT PLAN TO COUNTY TRANSPORTATION SYSTEM PLAN. The concept plan provides proposed trail routes to connect the cities of Umatilla, Hermiston, Stanfield and Echo, with a focus along the Umatilla River while utilizing existing trails and paths. The plan was developed with stakeholder and public involvement. The plan does not provide engineered drawings, but an Implementation Committee has been formed to begin the early stages of trail development.

4. New Hearing

#P-132-22, ADOPTION OF BLUE MOUNTAIN REGION TRAILS PLAN TO COUNTY TRANSPORTATION SYSTEM PLAN. The Blue Mountain Region Trails Plan was developed by Walla Walla Valley Metropolitan Planning Organization, with the support of the National Parks Service. Umatilla County is a member of the MPO and was a stakeholder in the development of the trail plan. The plan details existing and proposed sidewalk paths, multi-use trails, paved paths and unpaved trails. Milton Freewater and portions of North Eastern Umatilla County are included in the plan.

5. Adjournment

Umatilla County

Department of Land Use Planning



DIRECTOR ROBERT WALDHER MEMO

LAND USE PLANNING, ZONING AND PERMITTING TO: Umatilla County Planning Commission FROM: Tamara Ross, Planner II / GIS

DATE: February 17, 2022

CODE ENFORCEMENT February 24, 2022 Planning Commission Hearing Type III (Replat) Land Division, #LD-2N-206-21

Tax Lots 100 and 200, Map 2N 32 34BA

SOLID WASTE COMMITTEE

CC: Robert Waldher, Planning Director

MANAGEMENT

GIS AND MAPPING

SMOKE

Request

RE:

RURAL ADDRESSING The applicant, Jenny & Raymond Peters, requests approval of a replat of Lots 8, 9, and 10 of the Block 1, Rolling Acres Subdivision. Proposed Lot 1 is also identified as Tax Lot 601 and proposed Lot 2 is identified as Tax Lot 200, on Assessors Map 2N3227CA and 2N3227CD respectively. The applicant's replat proposal moves the shared lot line between Lots 9 and 10 and removes the line between Lots 8 and 9.

LIAISON, NATURAL RESOURCES & ENVIRONMENT

Location

The property is located east of State Highway 395, west of State Highway 30, and approximately 1½ miles north of the McKay Reservoir.

Standards

The Standards of Approval are found in the Umatilla County Development Code Section 152.697(C), Type III Land Divisions. Standards for reviewing a replat generally consist of complying with development standards and survey plat requirements.

Notice

Notice of the applicant's request and the public hearing was mailed on February 4, 2022 to the owners of properties located within 250-feet of the perimeter of Lots 8, 9, and 10. Notice was also published in the *East Oregonian* on February 12, 2022 notifying the public of the applicants request before the Planning Commission on February 17, 2022.

Background

The property is zoned residential and each lot is presently developed with one home site. These lots are pre-existing, non-conforming, subdivision lots which will remain non-conforming. Both lots have access via platted subdivision road SW Valley View Drive, County Road #1088. Access will remain the same. An existing 5-foot utility easement runs along Lot 1 and Lot 2.

Memo

Planning Commission Hearing - February 24, 2022

Conclusion

A precedent condition of approval is imposed that Access Permits are obtained or verification of existing Access Permits are submitted for proposed Lots 1 and 2 to SW Valley View Drive County Road 1088.

Decision

The decision made by the Planning Commission is final unless timely appealed to the County Board of Commissioners.

UMATILLA COUNTY PLANNING COMMISSION PRELIMINARY FINDINGS AND CONCLUSIONS PETERS REPLAT, #LD-2N-206-21

A Replat of Lots 1 & 2 of PETERS-BLEDSOE REPLAT

Assessor Map #2N 32 27CA, Tax Lot #10 Assessor Map #2N 32 2CD, Tax Lot #9, Accounts #100138 & #100158

1.	Staff Memo to Planning Commission	Pages 1-2
2.	Vicinity and Notice Map	Page 5
3.	Preliminary Subdivision Replat Survey	Page 6-7
4.	Staff Report & Preliminary Findings	Pages 8
5.	Informational Comment	Page 9-11

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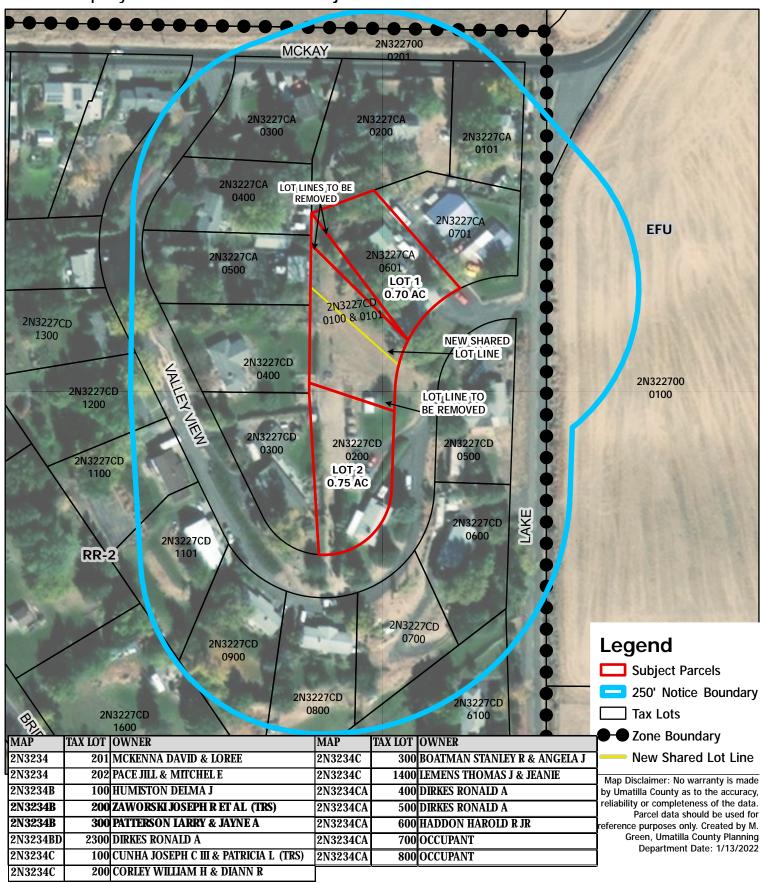
APPLICANT: JENNY & RAYMOND PETERS

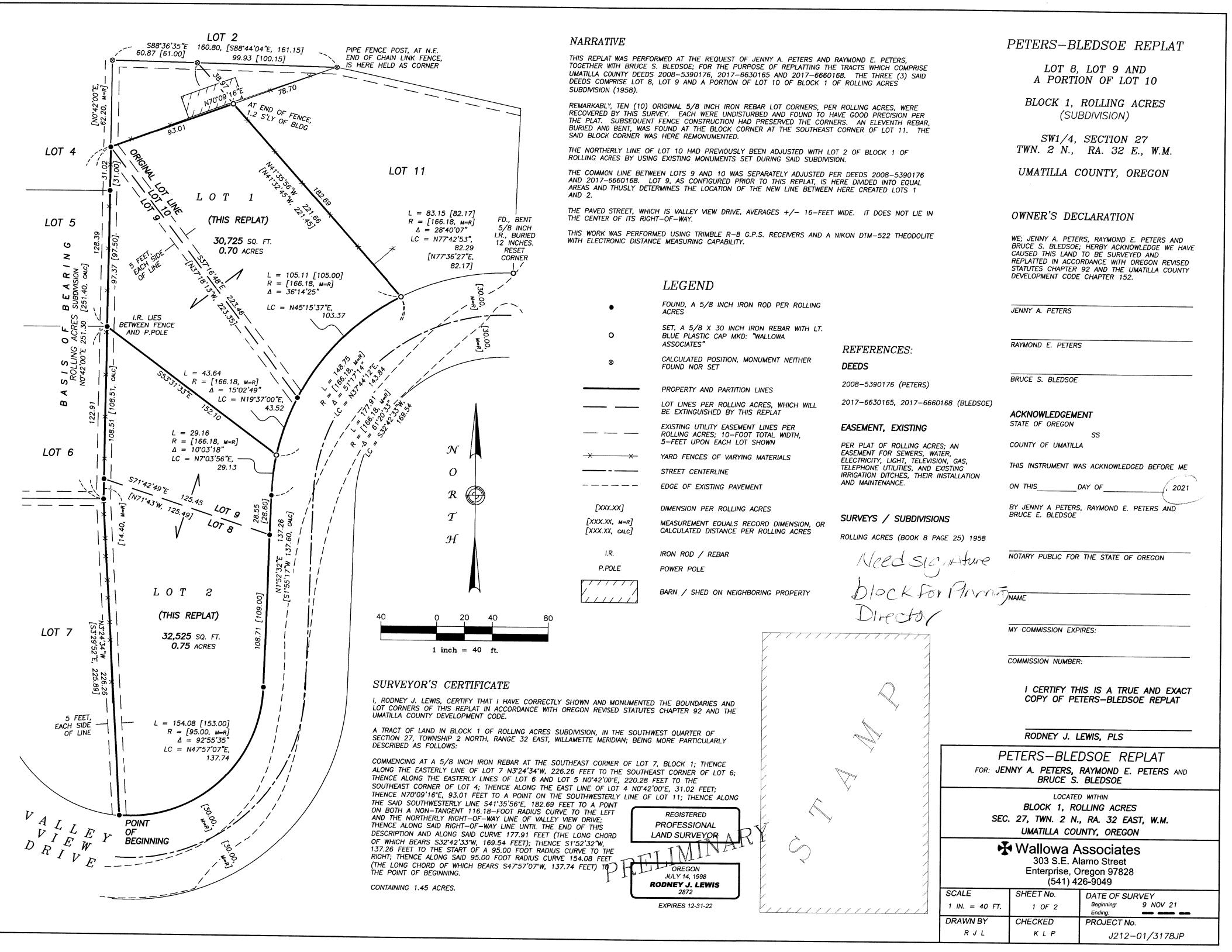
OWNERS: JENNY & RAYMOND PETERS #LD-2N-206-21

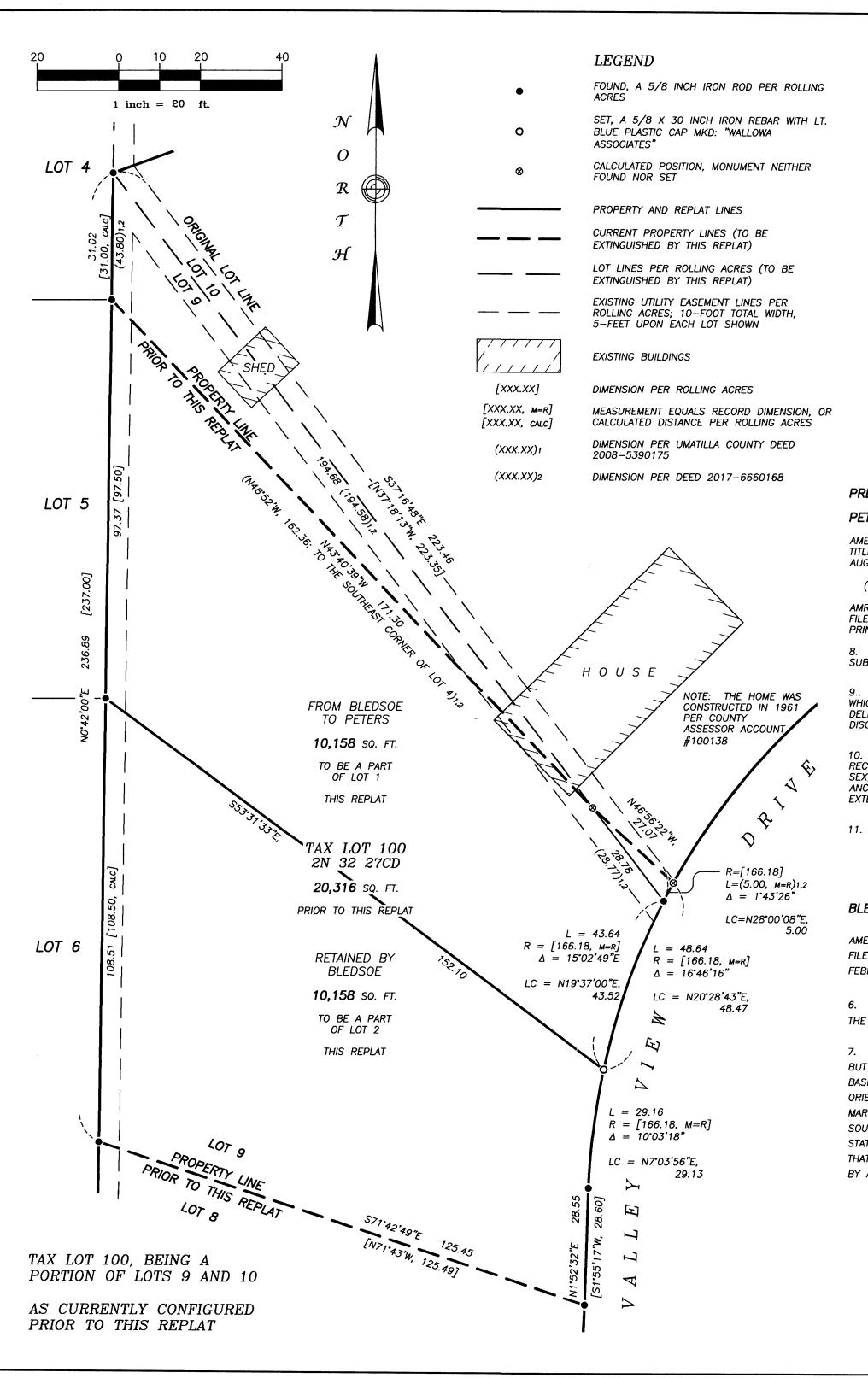
MAP: 2N 32 27CA and 2N 32 27CD TAX LOTS: 601 & 200

Notified Property Owners with 250 feet of Subject Parcel

0 70 140 280







CURRENT UMATILLA

PETERS: 2008-5390176

TAX LOT 601, 2N 32 27CA

COUNTY DEEDS

(REV. 8-17-17) TAX LOT 101, 2N 32 27CD

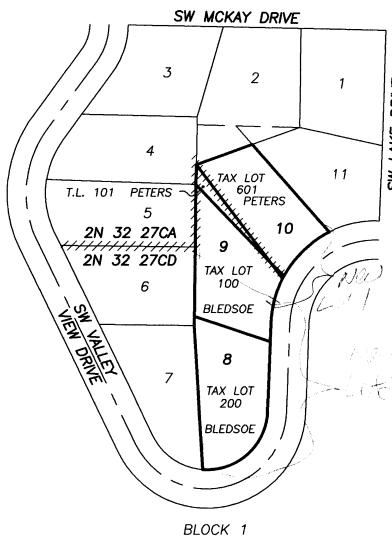
(REV. 12-5-08)

BLEDSOE: 2017-6630165

TAX LOT 200, 2N 32 27CD (REV. 12-5-08)

BLEDSOE: 2017-6660168

TAX LOT 100, 2N 32 27CD (REV. 12-5-08)



ROLLING ACRES

NOT TO SCALE

PRELIMINARY TITLE REPORTS

PETERS

TITLE NUMBER: PD0066263SF AUGUST 30, 2010

(REISSURED AS)

AMROCK, LLC. FILE: 69734905 PRINT DATE: MARCH 12, 2021

8. THESE PREMISES ARE WITHIN THE BOUNDARIES OF THE MARION JACK IMPROVEMENT DISTRICT, AND ARE SUBJECT TO THE LEVIES, ASSESSMENTS AND EASEMENTS THEREOF, IF ANY.

9.. ALL MATTERS, COVENANTS, CONDITIONS, RESTRICTIONS, EASEMENTS AND ANY RIGHTS, INTEREST OR CLAIMS WHICH MAY EXIST BY REASON THEREOF, DISCLOSED BY THE RECORDED PLAT OF SAID SUBDIVISION, BUT DELELETING ANY COVENANT CONDITION OR RESTRICTION INDICATING A PREFERENCE, LIMITATION OR DISCRIMINATION BASED ON RACE, COLOR, RELIGION, SEC, HANDICAP, FAMILIAL STSTUS, OR NATIONAL ORIGIN.

10. CONDITIONS AND RESTRICTIONS, INCLUDING THE TERMS AND PROVISIONS THEREOF, AS SHOWN ON THE RECORDED PLAT, BUT OMITTING COVENANTS OR RESTRICTIONS, IF ANY, BASED UPON RACE, COLOR, RELIGION, SEX, SEXUAL ORIENTATION, FAMILIAL STATUS, MATITAL STATUS, DISABILITY, HANDICAP, NATIONAL ORIGIN, ANCESTRY, OR SOURCE OF INCOME, AS SET FORTH IN APPLICABLE STATE OR FEDERAL LAWS, EXCEPT TO THE EXTENT THAT SAID COVENENANT OR RESTRICTION IS PERMITTED BY APPLICABLE LAW.

11. WELL AGREEMENT, INCLUDING THE TERMS AND PROVISIONS THEREOF. RECORDED OCTOBER 5, 1982; IN REEL 95, PAGE 1433, UMATILLA COUNTY MICROFILM RECORDS.

WE CERTIFY THAT THE TAXES HAVE BEEN PAID AND THERE ARE NO LIENS UPON THE TRACT HERE DESIGNATED AS "MAGOTEAUX ESTATES," EXAMINED AND APPROVED

TAX COLLECTOR

ASSESSOR

I CERTIFY THIS IS A TRUE AND EXACT COPY OF PETERS-BLEDSOE REPLAT

RODNEY J. LEWIS, PLS

PETERS-BLEDSOE REPLAT

LOT 8, LOT 9 AND

A PORTION OF LOT 10

BLOCK 1, ROLLING ACRES

(SUBDIVISION)

SW1/4, SECTION 27

TWN. 2 N., RA. 32 E., W.M.

UMATILLA COUNTY, OREGON

2621

2021

2021

APPROVALS

ON THIS

UMATILLA COUNTY SURVEYOR

DAY OF

UMATILLA COUNTY COMMISIONERS

DAY OF

UMATILLA COUNTY ASSESSOR AND TAX

DAY OF

EXAMINED AND APPROVED

UMATILLA COUNTY SURVEYOR

EXAMINED AND APPROVED

COMMISSIONER

COMMISSIONER

COMMISSIONER

COLLECTOR

PETERS-BLEDSOE REPLAT FOR: JENNY A. PETERS, RAYMOND E. PETERS AND BRUCE S. BLEDSOE

LOCATED WITHIN BLOCK 1, ROLLING ACRES SEC. 27, TWN. 2 N., RA. 32 EAST, W.M. UMATILLA COUNTY, OREGON

₩ Wallowa Associates 303 S.E. Alamo Street Enterprise, Oregon 97828 (541) 426-9049

SCALE SHEET No. DATE OF SURVEY 9 NOV 21 Beginning: 1 IN. = 20 FT.2 OF 2 DRAWN BY CHECKED PROJECT No. RJLKLPJ212-01/3178JP

BLEDSOE

AMERITITLE

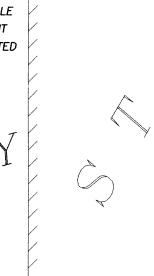
FILE NO. 352612AM FEBRUARY 21, 2020

6. (SHOWN) UTILITY EASEMENT AS SHOWN ON THE OFFICIAL PLAT OF SAID LAND.

7. COVENENATS, CONDITIONS AND RESTRICTIONS, BUT OMITTING ANY COVENANT OR RESTRICTION BASED ON RACE, COLOR, RELIGION, SEX, SEXUAL ORIENTATION, DISABILITY, HANDICAP, FAMILIAL STATUS, MARITAL STATUS, ANCESTRY, NATIONAL ORIGIN OR SOURCE OF INCOME, AS SET FORTH IN APPLICABLE STATE OR FEDERAL LAWS, EXCEPT TO THE EXTENT THAT SAID COVENANT OR RESTRICTION IS PERMITTED BY APPLICABLE LAW.

> REGISTERED **PROFESSIONAL** LAND SURVEYOR DREGON JULY 14, 1998 **RODNEY J. LEWIS** 2872

> > EXPIRES 12-31-22



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UMATILLA COUNTY PLANNING COMMISSION PRELIMINARY FINDINGS AND CONCLUSIONS PETERS-BI EDSOF REPLAT #I D-2N-206-21

PETERS-BLEDSOE REPLAT, #LD-2N-206-21

A Replat of Lots 8, 9 & 10 of Block 1, of Rolling Acres Subdivision Assessor Map #2N 32 27CA, Tax Lot #601 Assessor Map #2N 32 27CD, Tax Lot #100, 101 & 200 Accounts #100138, 100159, 100158 & 100160

- 1. APPLICANT: Jenny & Raymond Peters, 71567 SW Valley View Dr., Pendleton, OR 97081
- 2. OWNERSHIP:

Taxlots 101 and 601 - Jenny & Raymond Peters, PO Box 1941., Pendleton, OR 97801 Taxlots 100 and 200 - Bruce Bledsoe 71585 S.W. Valley View Dr., Pendleton, OR 97801

- **PROPERTY LOCATION**: Subject properties are located east of State Highway 395, west of State Highway 30, and approximately 1 ½ miles north of the McKay Reservoir.
- **REQUEST:** The request is a replat of Lots 8, 9, and 10 of the Block 1, Rolling Acres Subdivision to move the shared property line between lots 9 and 10 and removes the shared lot line between lots 8 and 9.
- **5. EXISTING ACREAGE**: Lot 8 = 0.52 acres and Lot 9 = 0.50 acres Lot 10 = 0.43 acres
- **6. RESULTING ACREAGE**: Lot 1 = 0.70 acres and Lot 2 = 0.75 acres
- 7. **COMPREHENSIVE PLAN**: Rural Residential
- **8. PROPERTY ZONING:** Rural Residential 2-acre (RR-2)
- **9. ACCESS**: Both lots have access via platted subdivision road SW Valley View Drive, County Road #1088. Access will remain the same.
- **10. PROPERTY EASEMENTS**: An existing 5-foot utility easement runs along Lot 1 and Lot 2.
- **12. EXISTING LAND USE**: The property is zoned residential and each lot is presently developed with one home site.
- **13. UTILITIES**: The area is served by Pacific Power, Century Link and Pendleton Sanitary Service.
- **14. WATER/SEWER**: There is an existing septic and well on each lot.
- 15. STANDARDS OF THE UMATILLA COUNTY DEVELOPMENT CODE:

The criteria for approval contained in Section 152.697(C), Type III Land Divisions, are provided in underlined text. The evaluation responses follow in standard text.

Umatilla County Planning Commission Preliminary Findings and Conclusions, Peters - Bledsoe Replat, Type III Land Division, #LD-2N-206-21 Page 2 of 3

- (1) Complies with applicable elements of the Comprehensive Plan;
- (2) Complies with applicable provisions listed in the zoning regulations of the Umatilla County Development Code Chapter; The County's state-acknowledged Comprehensive Plan allows the subject property and surrounding properties to be designated and zoned rural residential (RR-2). These lots are pre-existing, non-conforming, subdivision lots which will remain non-conforming. The surveyor has provided a separate site plan drawing which demonstrates that existing home, constructed in 1961 per County Assessor Account #100138, will meet current setback standards.
- (3) Conforms and fits into the existing development scheme in the area, including logical extension of existing roads and public facilities within and adjoining the site; Each replated lot will continue to use existing subdivision platted roads for access. Access Permits are required for access to County Roads. A precedent condition of approval is imposed that Access Permits are obtained or verification of existing Access Permits are submitted for lots 1 and 2 to SW Valley View Dr., CO. Rd. 1088.
- (4) <u>Complies with the standards and criteria of Section 152.667 (Forest/Multiple use Areas), if applicable due to the size, scope, and/or location of the request.</u> The proposed replat is not for property located within a Forest/Multiple use designated area. Therefore, the standards found in Section 152.667 for Forest/Multiple Use areas are not applied.
- (D) Decision on a tentative replat plan. The findings and conclusions of the Planning Commission shall include two copies of the tentative plan upon which the decision is noted and any conditions described. One copy shall be returned to the applicant, while the other is retained by the Planning Department. Approval by the Planning Commission shall be final upon signing of the findings, and stands as the county's official action unless appealed. Approval of the tentative plan shall not constitute acceptance of the final replat for recording. However, such approval shall be binding upon the county for purposes of preparation of the replat, and the county may require only such changes in the replat as are necessary for compliance with the terms of its approval of the tentative plan. This criterion is pending.
- **16. PROPERTY OWNERS & AGENCIES NOTIFIED:** February 4, 2022
- 17. PLANNING COMMISSION HEARING DATE: February 24, 2022
- **18. AGENCIES NOTIFIED:** Oregon Water Resources, Marion Jack Irrigation District, County Public Works, County Assessor, County GIS, County Environmental Health, McKay Dam Fire District Pendleton, County Surveyor, Pacific Power, and Century Link.
- **19. COMMENTS:** None to date.

<u>DECISION:</u> BASED UPON THE ABOVE STATED FINDINGS AND CONCLUSIONS, THE UMATILLA COUNTY PLANNING COMMISSION APPROVES THE PETERS – BLEDSOE

Umatilla County Planning Commission Preliminary Findings and Conclusions, Peters - Bledsoe Replat, Type III Land Division, #LD-2N-206-21 Page 3 of 3

REPLAT, TYPE III LAND DIVISION REQUEST, #LD-2N-206-21, SUBJECT TO THE FOLLOWING CONDITIONS OF APPROVAL:

The following **precedent conditions** must be fulfilled prior to final approval of this request.

- 1. Pay Public Notice Fees.
- 2. Pay and/or pre-pay property taxes prior to recording the Final Subdivision Replat.
- 3. Obtain/verify access permits for proposed Lots 1 & 2.
- 4. Submit a Subdivision Replat complying with State and County regulations. The survey shall show all easements, road names and include the replat name, *Peters Bledsoe Replat*.

The following **subsequent condition** must be fulfilled for final approval of the Replat.

1. Record the Final Subdivision Replat.

UMATILLA C	OUNTY PLANNI	NG COMMISSION
Dated	day of	, 20
Suni Danforth,	Planning Commis.	sion Chair

Umatilla County

Department of Land Use Planning

DIRECTOR ROBERT WALDHER

LAND USE PLANNING,

ZONING AND PERMITTING

CODE **ENFORCEMENT**

SOLID WASTE COMMITTEE

SMOKE

MANAGEMENT

GIS AND MAPPING

RURAL. **ADDRESSING**

LIAISON, NATURAL RESOURCES & **ENVIRONMENT**

MEMO

TO: **Umatilla County Planning Commission**

FROM: Megan Davchevski, Planner

DATE: February 17, 2022

Re: February 24, 2022 Planning Commission Hearing

Comprehensive Plan Text Amendment #P-131-22

Umatilla River Trail Concept Plan

CC: **Robert Waldher, Planning Director**

Background Information

Umatilla County in coordination with the cities of Echo, Stanfield, Hermiston and Umatilla, and the National Parks Service, developed the Umatilla River Trail Concept Plan. The concept plan provides proposed trail routes to connect the four west-county cities with a focus along the Umatilla River while utilizing existing trails and paths. The plan was developed with both stakeholder and public involvement. The plan does not provide engineered drawings, but an Implementation Committee has been formed to begin the early stages of trail development and secure grant funding, the Committee has been meeting monthly since December 2021.

About the Concept Plan

The five jurisdictions affiliated with this project first met in February 2017 to discuss developing a west Umatilla County trails plan.

Planning for the Umatilla River Trail began in late 2018 when the Umatilla County Planning Department was awarded a technical assistance grant from the National Park Service - Rivers, Trails, and Conservation (NPS RTCA) program. Community Workshops and Stakeholder meetings were held throughout 2019.

The Umatilla River Trail Plan provides information on the community process and recommendations for a new trail. It also provides information on overall benefits, uses, types of trails and amenities. It represents the community's collective-conceptual vision for the trail, and is a culmination of all the hard work, vision, partnerships, and collaboration that has gone into this project. Before the trail is built, detailed construction documents will need to be generated, specifying exact locations, measurements, and materiality. Phased implementation, adaptive management, funding, and partnership building is expected to continue over time to best suit the needs of the trail, users, members of the public, and the environment.

Development of community and multi-modal trails benefit communities in several ways

Memo

Planning Commission Public Hearing – February 24, 2022 Text Amendment P-131-22

from offering recreation opportunities, impacting health, creating tourism and economic development opportunities, to encouraging more healthy and clean environments from reduced car usage. Many scientific studies have demonstrated these benefits in recent years. Community Trails create accessible, affordable, open and safe recreational opportunities. The Umatilla River Trail will allow users to travel its corridor while simultaneously providing a large variety of recreational opportunities. Users will be able to hike, cycle, connect to existing trails and parks and take advantage of the many activities that the Umatilla River provides such as fishing, kayaking, paddling and more. The trail will be designed to be ADA compliant, making it more conducive to serving individuals with disabilities.

Additionally, the trail will serve as a means to connect the four west-county cities. The cities of Umatilla, Hermiston, Stanfield and Echo are all currently connected by US Highway 395. The Umatilla River Trail will provide a safe and pleasant alternative to connect the West County Cities and their residents while also providing a beautiful view of the Umatilla River. This will serve as not only a recreational connection, but also potentially a commuting connection for students and employees.

The concept plan was finalized in June of 2021. The next step is to adopt the plan by reference into the County's Transportation System Plan (TSP). Adoption will allow the Implementation Committee to seek grant funding for route refinement, engineering, permitting and development.

The concept plan is available online at: https://umatillacounty.net/departments/planning/trails

Conclusion

The County has the authority to consider and approve the Comprehensive Plan Text Amendment, adopting the Umatilla River Trail Concept Plan by reference as part of the Umatilla County Transportation System Plan. This is a legislative action. Future refinement and engineering plans will require additional approval and adoption.

The process of approval by the County involves review by the County Planning Commission with a recommendation to the Board of County Commissioners. The Board of County Commissioners must also hold a public hearing(s) and make a decision whether or not to adopt the proposed change. A public hearing before the Board is scheduled for March 16, 2022 at 9am.



Umatilla River Trail



Concept Plan, Finalized June 2021







About the Concept Plan

The Umatilla River Trail Concept Plan is intended to provide an overall vision, alignment and recommendations for the Umatilla River Trail.

The Concept Plan does not go into specific detail about exact locations of the trail on public property, number of amenities provided, or contain engineered drawings.

The plan is meant to illustrate what the route [and potential alternatives] may look like as the trail is developed over time

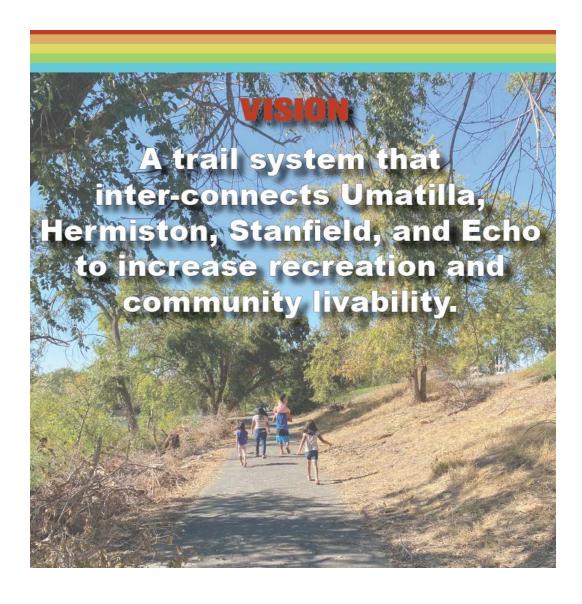
UMATILLA RIVER TRAIL



CONCEPT PLAN

JUNE 2021





MISSION

- To create a community supported trails plan to guide development of a Umatilla River trail system
- To increase coordination, collaboration and partnerships between Umatilla County, West County communities, trail stakeholders and supporters
- To support the county Plan4Health Initiative's goal to improve citizen health and wellness by providing the physical infrastructure to support active living
- To develop recommendations for funding implementation of the trails plan and maintenance of the trails
- To guide adoption of plan recommendations into county and community comprehensive and transportation system plans

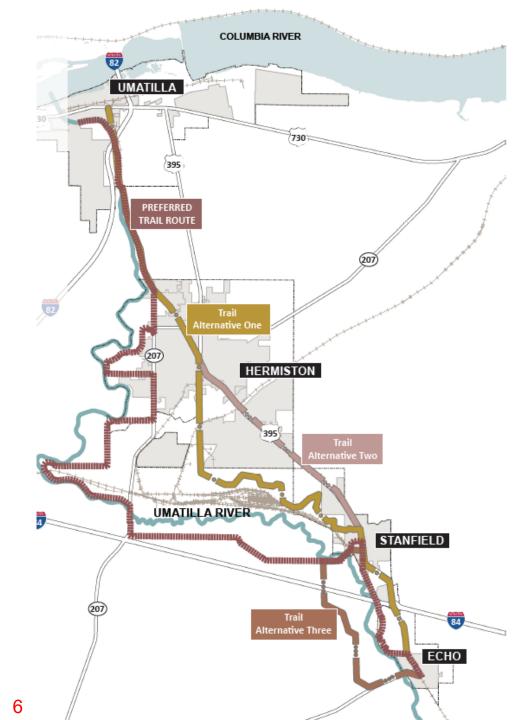
GOALS

- Provide access to recreation opportunities for walking, bicycling, horseback riding, mountain biking, nature viewing, kayaking, fishing and other activities
- Create an interconnected trail system that supports choices for safe, active, non-motorized transportation
- Connect community business districts and neighborhoods with the Umatilla and Columbia Rivers, parks and other regional trails
- Enhance community health and well-being by providing more opportunities for citizens to get outside and be physically active
- Provide educational opportunities and information that highlights regional and community historical, cultural, and natural resources
- Boost local tourism and economic development by becoming a regional trail destination

Proposed Trail Routes

A preferred trail route was identified after public engagement meetings and several technical and steering committee meetings.

Three alternatives were also identified. These alternatives could serve as additional community connections, or as trail options should the preferred route become infeasible.

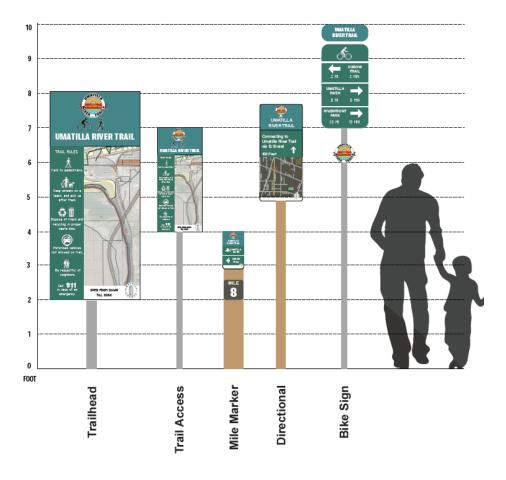


Signage and Road Crossing Diagrams

Typical Crossing Diagram.



SIGN TYPE EXAMPLES



Rendering Samples



Rendering of the trail along rail road tracks



Renderings of the trail along a canal



Community Outreach

- The public was very involved with development of the concept plan
 - Online survey that included over 130 responses. Over 120 respondents were either "excited" or "very excited" about the Umatilla River Trail project.
 - Informational booth at a Health and Wellness event at Hermiston High School
 - Informational booth at the 2019 Umatilla County Fair
 - Community workshops held in each of the four cities







Note: Workshops were held in fall of 2019

Next Steps

- Concept Plan adoption by County and each of the four cities
- Implementation Committee has been formed and has been meeting monthly
- Implementation Committee to seek grant funding for engineering and route refinement
- Begin trail refinement, permitting and development. Likely the trail will be developed over time in segments

Umatilla County

Department of Land Use Planning

DIRECTOR ROBERT WALDHER

LAND USE PLANNING, ZONING AND PERMITTING

CODE ENFORCEMENT

SOLID WASTE COMMITTEE

SMOKE MANAGEMENT

GIS AND MAPPING

RURAL ADDRESSING

LIAISON, NATURAL RESOURCES & ENVIRONMENT

МЕМО

TO: Umatilla County Planning Commission

FROM: Bob Waldher, Planning Director

DATE: February 17, 2022

Re: February 24, 2022 Planning Commission Hearing

Comprehensive Plan Text Amendment #P-132-22

Blue Mountain Region Trails Plan

Background Information

The Blue Mountain Regional Trails Plan (2016) was developed in cooperation with the Walla Walla Valley Metropolitan Planning Organization (MPO), with the support of the National Parks Service (NPS). Umatilla County is a member of the MPO and was a stakeholder in the development of the trail plan. The plan was developed through a robust stakeholder and public involvement process. The plan details existing and proposed sidewalk paths, multi-use trails, paved paths and unpaved trails. Milton-Freewater and portions of Northeastern Umatilla County are included in the plan.

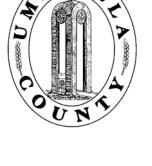
About the Concept Plan

In Spring 2016, local planners met and convened interested stakeholders to prepare and submit an application for technical assistance from the NPS. Once awarded, the NPS Rivers, Trails, and Conservation Assistance (RTCA) grant focused on public outreach, route identification, and plan production. Initially limited to one year, the grant was subsequently extended for an additional year. Throughout the project's duration, the group of 14 original co-applicants to the NPS RTCA grant grew considerably, as additional jurisdictions and stakeholders became involved. Ultimately, more than 30 local, regional, state, and federal stakeholder entities worked together to complete the Blue Mountain Region Trails Plan.

The goal of the project was to:

- Inventory existing bicycle, pedestrian, and other non-motorized trails and transportation infrastructure within cities, between communities, and across the region;
- Determine additional connections and destinations with the help of the public, stakeholders, and user groups; and
- Use National Park Service expertise to design a complete network of nonmotorized trails and transportation connections that can be implemented as funding becomes available.

The project outcome is the development of a community driven, and locally supported regionwide non-motorized trail and transportation network that will integrate existing



Memo

Planning Commission Public Hearing – February 24, 2022 Text Amendment P-132-22

and planned urban sidewalks and bike routes with urban and regional trails. This network will provide access to outdoor recreation opportunities, increased walking and biking options, and connectivity among community centers and cultural, historical, and natural resource sites throughout the region.

The concept plan was finalized in late 2016 and adopted by the MPO in 2017. However, the plan was never formally adopted by Umatilla County. The next step is to adopt the plan by reference into the County's Transportation System Plan (TSP). Adoption will allow local citizen groups or the county to seek grant funding for route refinement, engineering, permitting and development.

The concept plan is available online at: https://umatillacounty.net/departments/planning/trails

Conclusion

The County has the authority to consider and approve the Comprehensive Plan Text Amendment, adopting the Umatilla River Trail Concept Plan by reference as part of the Umatilla County Transportation System Plan. This is a legislative action. Future refinement and engineering plans will require additional approval and adoption.

The process of approval by the County involves review by the County Planning Commission with a recommendation to the Board of County Commissioners. The Board of County Commissioners must also hold a public hearing(s) and make a decision whether or not to adopt the proposed change. A public hearing before the Board is scheduled for March 16, 2022 at 9am.

DRAFT MINUTES

TEXT AMENDMENT #T-21-087 PLAN AMENDMENT #P-130-21 ZONE MAP AMENDMENT #Z-319-21

REQUEST TO CO-ADOPT CITY OF UMATILLAS DECISION TO ADD TO THE LIST OF SIGNIFICANT AGGREGATE SITES - GOAL 5 PROTECTION

OREGON DEPARTMENT OF TRANSPORTATION, APPLICANT & OWNER

PLANNING COMMISSION HEARING January 27, 2022

DRAFT MINUTES

UMATILLA COUNTY PLANNING COMMISSION

Meeting of Thursday, January 27, 2022, 6:30pm

Umatilla County Courthouse, 216 SE 4th Street, Pendleton, Oregon VIRTUAL MEETING VIA ZOOM

COMMISSIONERS

PRESENT: Suni Danforth, Chair, Don Wysocki, Vice Chair, Tammie Williams, Jon Salter, Hoot

Royer, Sam Tucker & Cindy Timmons

ABSENT: Lyle Smith & Tami Green

STAFF: Bob Waldher, Planning Director; Megan Davchevski, Planner/ Transit Coordinator;

Tamara Ross, Planner II/ GIS & Tierney Cimmiyotti, Administrative Assistant

CALL TO ORDER

Chair Danforth called the meeting to order at 6:30pm and read the Opening Statement.

NEW HEARING

PLAN AMENDMENT #P-130-21, ZONING MAP AMENDMENT #Z-319-21 & TEXT AMENDMENT #T-21-087 to Co-adopt City of Umatilla Goal 5 Aggregate Site. Oregon Department of Transportation (ODOT) and the City of Umatilla request the County co-adopt a proposed change within the city's UGB. The proposed change would provide an Aggregate Resource (AR) Overlay Zone to an existing ODOT aggregate quarry, a 1500 ft. buffer area, and identify the site as a Goal 5 protected site. The criteria of approval are found in Umatilla County Development Code (UCDC) 152.750-152.755, Oregon Administrative Rule (OAR) 660-024-0020, and the Joint Management Agreement (JMA) between the City & County.

Chair Danforth called for any abstentions, bias, conflicts of interest, declarations of ex-parte contact or objections to jurisdiction. There were none. She called for the Staff Report.

STAFF REPORT

Megan Davchevski, Planner, presented the staff report. Mrs. Davchevski stated that ODOT and the City of Umatilla request that Umatilla County co-adopt Amendments to the property identified as Map 5N2816A, Tax Lot 1700, located within the City of Umatilla's Urban Growth Boundary (UGB). The proposal is to include the existing aggregate site as a Goal 5 protected site. The property is generally located southeast of the City of Umatilla and east of Interstate 82. Criteria of approval for co-adoptions are outlined in the JMA between Umatilla County and the City of Umatilla and criteria of approval for Amendments can be found in UCDC 152.750-152.755.

Mrs. Davchevski explained that, in accordance with the JMA between Umatilla County and the City of Umatilla, the County is required to co-adopt Amendments within the City's UGB. Therefore, the County has the authority to consider and approve the Comprehensive Plan Map, Text & Zoning Map Amendments. She added that the process of approval by the County involves review by the County Planning Commission with a recommendation to the Board of County Commissioners (BCC). The

BCC must also hold a public hearing to make a decision whether or not to adopt the proposed change to the UCDC. A public hearing before the BCC is scheduled for February 9, 2022 at 9am.

Mrs. Davchevski concluded that the Umatilla City Council approved the Amendment application at their December 7, 2021 meeting. Following County approval, the City will adopt an ordinance finalizing the Amendments and the County will be required to co-adopt the ordinance.

Applicant Testimony: Carla McLane, Consultant, Carla McLane Consulting LLC, 170 Van Buren Drive, Umatilla, Oregon, 97882. Ms. McLane indicated that she represents the applicant, ODOT. Also present on behalf of the applicant; Teresa Penninger, ODOT Planning Manager, Paul Howland, ODOT Assistant Manager & Michelle Wright, ODOT Geologist.

Ms. McLane stated that this site has been owned and operated by ODOT since 1951. She added that they consider this to be an active site which has been mined multiple times over the past 70 years. The property is located within the UGB and is in close proximity to Highway 730, Highway 395 and Interstate 82 which are all owned, operated and managed by ODOT. They believe this is a critical location and will provide material needed for use on future highway safety and improvement projects in the area.

Ms. McLane stated that this site meets the standards for quantity and quality. The mine contains a fair amount of both sand/gravel layers and basalt rock and samples indicate that all standards have been met. Additionally, they applied a 1,500 foot impact area to the site which contains two dwellings. The dwellings are quite old and were placed at a time that predates permitting history. One of the home sites was used as a poultry facility in the past and is now a storage facility. The home at that location is a residential/caretaker type unit associated with operation of the business. She added that there is a medical facility within the impact area, as well as the highway and freeway infrastructure.

Ms. McLane pointed out that this site is adjacent to another aggregate site owned and operated by Umatilla County, directly to the west. There is also a long operating private pit located directly to the southwest, toward the interstate, which is reaching the end of its mining life.

Ms. McLane stated that ODOT identified potential conflicts created by the mining operations including noise and dust. Dust will be mitigated, roads will be graveled and most blasting will occur in a hole which already exists, helping to mitigate noise. She pointed out that Umatilla County did not impose conditions because the JMA indicates that the City is responsible for enforcing conditions of approval, so the City determined which conditions were to be applied and included them as part of the City's approval process.

Ms. McLane stated that the City looked at County regulations to help guide them in the process of considering this matter. She explained that most aggregate pits are not located within city limits and as a result, they do not have a program to manage or protect aggregate resources. The City has agreed to the 1,500 foot impact area and made a decision to complete the protection process. The City also decided that development will be allowed, however any requests for future development within the impact area would require the owner to sign to a letter of agreement to demonstrate that they are aware of the aggregate operation.

Ms. McLane explained that this site is not farmland. This area has been determined to be urbanized for future uses. There is an abundance of utility infrastructure near this pit including the Bonneville Power Administration (BPA) Substation, PacifiCorp Substation and an easement for powerlines exist on this aggregate site, as well. In the future if the property were ever to be mined out, redevelopment will be similar to surrounding properties as they are being used in similar ways.

Commissioner Wysocki asked for a brief interpretation of the test result data provided in the Commissioner's packet on pages 37-39.

Applicant Testimony: Michelle Wright, ODOT Geologist, 3012 Island Avenue, La Grande, Oregon, 97850. Ms. Wright stated that they tested for parameters within their specifications including; hardness, soundness, degradation, abrasion and specific gravity. ODOT ran multiple samples then conducted a statistical analysis to compare those results to the engineering specifications to be sure they are able to produce everything from very clean chip seal aggregates to the production of embankment materials and sanding aggregates at the site.

Commissioner Wysocki asked Ms. Wright's professional opinion about the quality and quantity of the aggregate material available at this site. Ms. Wright stated that it is undoubtedly a very good source of aggregate material. She added that the site contains both river rock type aggregate, as well has hard rock basalt aggregate and both can be used for base materials and paving materials. Additionally, the junction of primary routes near this site makes it a key location.

Opponent Testimony: None.

Public Agencies: Mrs. Davchevski read an email comment provided by Jacob Foutz, Senior Planner, City of Umatilla Planning Department, 700 Sixth Street, Umatilla, Oregon, 97882.

"Good afternoon, Megan. Thank you for providing us the opportunity to comment. The City of Umatilla Planning Department is supportive of the Umatilla County Planning Commission's approval of #P-130-21, #Z-319-21 & #T-21-087. Upon approval of these applications and co-adoption by the Umatilla County Planning Commission and Board of County Commissioners, the City of Umatilla City Council will process the associated ordinance. Thank you."

Applicant Rebuttal: Carla McLane, Consultant, Carla McLane Consulting LLC, 170 Van Buren Drive, Umatilla, Oregon, 97882. Ms. McLane added that ODOT worked cooperatively with the Department of Land Conservation and Development (DLCD), and they support this request.

Chair Danforth added the email from Jacob Foutz, Senior Planner, City of Umatilla Planning Department into the record and closed the hearing for deliberation.

DELIBERATION

Commissioner Tucker made a motion to recommend approval of the Text Amendment #T-21-087, Plan Amendment #P-130-21 & Zone Map Amendment #Z-319-21 to Co-adopt the City of Umatilla Goal 5 Aggregate Site to the Board of County Commissioners. Commissioner Wysocki seconded the motion. Motion passed with a vote of 7:0.

A public hearing before the BCC is scheduled for Wednesday, February 9, 2021, 9am at the Umatilla County Courthouse.

MINUTES

Chair Danforth called for any corrections or additions to the minutes from the October 28, 2021 meeting. Ms. Cimmiyotti pointed out that Commissioner Salter was marked as present, but did not attend. She agreed to make that change in the final draft. Chair Danforth moved to approve the minutes with the noted correction. Commissioner Wysocki seconded the motion. Motion carried by consensus.

OTHER BUSINESS

Mr. Waldher introduced our new employee, Tamara Ross, to the Planning Commissioners. Mrs. Ross started in January and fills the role of Planner II/ GIS in our department. She is a great addition to our team.

Mr. Waldher stated that Commissioner Jon Salter will be ending his time serving as a Planning Commissioner for Umatilla County and his last meeting will be May 26, 2022. We are seeking another volunteer to serve on the Planning Commission. We are hoping to find a candidate with a background and understanding of farm ground.

Next meeting is scheduled for Thursday, February 24, 2022, 6:30pm.

ADJOURNMENT

Chair Danforth adjourned the meeting at 7:07pm.

Respectfully submitted,

Tierney Cimmiyotti, Administrative Assistant